

Message Text

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FEDERAL PREPAREDNESS AGENCY - GSA

DEPT OF COMMERCE WASHDC

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 3922

COMMERCE FOR BODC & MARAD; AGRICULTURE FOR MR. WILSON;
TRANSPORTATION FOR OET

E.O. 11652: GDS

TAGS: MPOL, NATO, CEP

SUBJECT: EXERCISE HILEX 7 - JULY 22 MEETING OF HIGH LEVEL EXERCISE
PLANNING GROUP (HLEPG)

REF: STATE 168821

SUMMARY. AT THE JULY 22 HIGH LEVEL EXERCISE PLANNING GROUP (HLEPG) MEETING, NATIONAL REPS PROVIDED AMENDMENTS TO THE DRAFT DOCUMENTS ON THE PRE-EXERCISE SETTING AND POLITICAL AND MILITARY INCIDENT LISTS. MOST HLEPG REPS RECOGNIZED THAT THE POLITICAL AND MILITARY INCIDENTS NEED TO BE STRENGTHENED TO PROVIDE GREATER REALISM AND TO FORCE ACTIONS/REACTIONS BY THE ALLIANCE. ON THE PLAY OF RESOURCE PROBLEMS, THE HLEPG
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REACHED GENERAL AGREEMENT ON INCORPORATING THE PLAY OF INTERNATIONAL TRADE MECHANISMS IN THE US FOOD GRAIN PROBLEM. ON THE REVISED US PAPER ON TRANSPORTATION, THE HLEPG RESPONDED FAVORABLY TO THE EMPHASIS ON THE EXAMINATION AND

TESTING OF THE PREPARATORY STEPS AND PLANNING ACTIONS FOR A POSSIBLE REINFORCEMENT OF ALLIED COMMAND EUROPE. US REP AGREED TO PROVIDE THE FOLLOWING INPUTS TO INTERNATIONAL STAFF BY AUG 29: 1) DRAFT POLITICAL INCIDENTS INVOLVING JAPAN AND OTHER THIRD WORLD COUNTRIES; 2) AN OPENING NARRATIVE STATING US POLITICAL, ECONOMIC, MILITARY PREPAREDNESS SITUATION AS OF THE START OF THE EXERCISE; AND 3) INFORMATION ON TIME PHASED MILITARY REQUIREMENTS TO SUPPORT THE TRANSPORT PROBLEM OF TWO US DIVISIONS TO EUROPE. THIS SUBMISSION SHOULD ALSO BE ACCOMPANIED BY A DRAFT TRANSPORT INCIDENT LIST. ACTION REQUEST: WASHINGTON INPUTS BY AUG 25.

END OF SUMMARY.

1. CHAIRMAN (SUNGURTEKIN) OPENED DISCUSSION ON AGENDA ITEM I BY STATING THAT THE NEXT REVISED DRAFT OF AC/287(H-7)-WP/1 (REVISED) WOULD INCLUDE DRAFT INPUTS PROVIDED BY NORWAY AND DENMARK. COMMENTING ON THE LACK OF ECONOMIC DATA IN THE DOCUMENT, US REP (GRIFFITH) EMPHASIZED THE IMPORTANCE OF INCLUDING RELEVANT AND REALISTIC ECONOMIC BACKGROUND INFORMATION IN THE NEXT REVISION TO ESTABLISH THE PROPER SETTING FOR EXERCISE PLAY. CHAIRMAN AGREED TO INCLUDE ADDITIONAL ECONOMIC DATA IN NEXT DRAFT AND TO ADD ADDITIONAL INFORMATION TO SUPPORT THE PLAY OF RESOURCE PROBLEMS.

2. COMMENTING ON PART II OF AC/287(H-7)-WP/1(REVISED), CINCHAN REP (SCHEFFELAER) SAID THAT THE SOVIET HARASSMENT OF FISHING VESSELS AND OIL RIGS OUTLINED IN THE PRE-EXERCISE SETTING WAS ARTIFICIAL. HE SUGGESTED REPLACING HARASSMENT OF NORWEGIAN/DANISH FISHING VESSELS AND OIL RIGS WITH FORTUITOUS, WELL ORGANIZED AND SUCCESSFUL ASSISTANCE RENDERED BY SOVIET MARITIME FORCES TO ALLIED FISHING VESSELS. HE SAID THAT SUCH SOVIET ASSISTANCE WOULD MAKE EXCELLENT POLITICAL PROPAGANDA AS WELL AS EMPHASIZE THE POWER, ORGANIZATION AND EFFICIENCY OF SOVIET NAVY AND AIR FORCE. HE ALSO SUGGESTED THE ESTABLISHMENT OF TWO SOVIET RESTRICTED AREAS FOR SHIPPING IN THE CENTRAL NORWEGIAN SEA FOR EXERCISE FIRINGS OF INERT TORPEDOES. CONFIDENTIAL

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THIS WOULD PROVIDE MAJOR NATO COMMANDERS AN OPPORTUNITY TO PRESENT NATO HQ WITH THE NECESSARY INPUTS TO CAUSE LOW KEY DISCUSSIONS BY THE DPC OF POSSIBLE NEED FOR INITIAL STEPS UNDER PLAN LIMMER. NORWEGIAN REP (VALEUR) AND UK REP (ANSON) SAID THAT SOVIET HARASSMENT OF OIL RIGS AND FISHING VESSELS WAS A REAL LIFE PROBLEM AND REQUESTED THAT NO CHANGES BE MADE TO THESE PARTICULAR INCIDENTS IN THE PRE-EXERCISE SETTING. AFTER LENGTHLY DISCUSSION ON THE MERITS OF PLAYING PLAN LIMMER BY SACLANT REP (REINDERS-FOLMER), THE HLEPG AGREED THAT THE PLAY OF PLAN LIMMER SHOULD BE LIMITED TO DISCUSSIONS DURING THE LIVE PHASE OF HILEX 7 AND NOT TO IMPLEMENTATION.

3. TURNING TO AGENDA ITEM II, US REP RECOMMENDED STRENGTHENING

THE MARITIME INCIDENT LIST (AC/287(H-7)-WP/3) BECAUSE, IN THE VIEW OF THE US, THE ISOLATED OVERFLIGHTS BY SOVIET AIRCRAFT AND CLOSE MANEUVERING BY VESSELS NEAR OIL PLATFORMS OR SURFACE CRAFT ARE NOT SUFFICIENTLY PROVOCATIVE TO GENERATE ACTIONS AND REACTIONS BY THE ALLIANCE. WHILE RECOGNIZING THAT HILEX 7 IS TO BE PLAYED AT THE LOWER LEVEL OF THE CRISIS SPECTRUM, HE RECOMMENDED THAT ADDITIONAL MARITIME INCIDENTS BE INCLUDED WHICH ARE SUFFICIENTLY SERIOUS TO GENERATE SOME PROTEST BY THE ALLIANCE, OR GIVE SOME INDICATION OF AN INCREASED LEVEL OF PREPAREDNESS BY THE SOVIET BLOC. HE PROVIDED THE CHAIRMAN WITH SOME US SUGGESTIONS ON MARITIME INCIDENT EVENTS FOR INCLUSION IN THE NEXT REVISION OF AC/287(H-7)-WP/3. THE NETHERLANDS REP (MAULDIJK) REQUESTED THE DEVELOPMENT OF ADDITIONAL MARITIME INCIDENTS INVOLVING THE NETHERLANDS IN THE NORTH SEA. THE HLEPG AGREED TO THE US AND THE NETHERLANDS SUGGESTIONS AND TO SOME MINOR EDITORIAL AMENDMENTS PROPOSED BY OTHER REPS ON THE MARITIME AND GROUND/AIR INCIDENT LISTS. CHAIRMAN SAID THAT THE INTERNATIONAL MILITARY STAFF WOULD REVISE DOCUMENTS AC/287(H-7)-WP/3 AND WP/4 BASED UPON INPUTS RECEIVED FROM THE HLEPG.

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4. ON THE POLITICAL INCIDENT LIST (AC/287(H-7)-WP/5, THE NETHERLANDS REP SUGGESTED THE DEVELOPMENT OF SOME POLITICAL INCIDENTS INVOLVING CHINA AND JAPAN. HE SAID THAT HIS AUTHORITIES WOULD PREPARE SOME INCIDENTS INVOLVING CHINA IF

THE US WOULD PREPARE SOME ON JAPAN. US REP AGREED AND CHAIRMAN REQUESTED THESE INPUTS BY AUGUST 29. CANADIAN REP (O'CONNELL) REMARKED THAT THE INFORMATION AVAILABLE ON THE POLITICAL AND MILITARY SITUATION OF THE WARSAW PACT WAS ADEQUATE TO BRIEF PLAYERS PRIOR TO THE EXERCISE. HE NOTED, HOWEVER, THAT THERE WAS NO INFORMATION AVAILABLE PORTRAYING THE SITUATION IN MEMBER COUNTRIES AS OF THE START OF THE EXERCISE. THE HLEPG AGREED THAT EACH REP WOULD PROVIDE THE CHAIRMAN BY AUG 29 WITH AN OPENING NARRATIVE STATING THE NATIONAL POLITICAL, ECONOMIC AND MILITARY PREPAREDNESS SITUATION OF HIS COUNTRY AS OF THE START OF THE EXERCISE (MARCH 29, 1976).

5. TURNING TO THE PLAY OF RESOURCE PROBLEMS (AGENDA ITEM IV)
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CEP REP (HERZOG) SUGGESTED THAT THE FOOD GRAINS PROBLEM BE CONSIDERED IN CONJUNCTION WITH THE CHROME AND INTERNATIONAL TRADE MECHANISMS (AC/287(H-7)-WP/6 AND WP/8). HE SAID THAT THERE WAS A CLOSE RELATIONSHIP BETWEEN THESE THREE SEPARATE PROPOSALS AND RECOMMENDED THAT THEY BE FURTHER DEVELOPED WITH THIS INTERRELATIONSHIP IN MIND. FYI: DISCUSSIONS BETWEEN CEP AND NETHERLANDS REPS ON DRAFT PAPER ON INTERNATIONAL TRADE MECHANISMS RESULTED IN AGREEMENT NOT TO TABLE PAPER AND TO INCORPORATE THE INTERNATIONAL TRADE MECHANISM PROBLEM INTO GRAIN AND CHROME RESOURCES PROBLEMS TO MEET THE NETHERLANDS OBJECTIVE. END FYI. HLEPG REPS FROM US, FRG, TURKEY, CANADA, THE NETHERLANDS, AND CEP AGREED TO MEET AT A WORKING GROUP LEVEL ON JULY 23 TO DRAFT A COMMODITY INCIDENT LIST WHICH WOULD INCORPORATE INTERNATIONAL TRADE MECHANISMS. COMMENT: WE WILL FORWARD DRAFT COMMODITY INCIDENT LIST TO WASHINGTON BY POUCH. END COMMENT.

6. FRG REP (VON LOWTZOW) SAID THAT PARA 7 OF AC/287(H-7)-WP/6 WAS NOT REALISTIC BECAUSE THE GERMAN MILITARY AUTHORITIES HAVE SUFFICIENT STOCKPILES OF EMERGENCY RATIONS TO LAST 60-90 DAYS. ON THE REFERENCE TO THE EEC IN PARA 8, HE SUGGESTED THAT "EEC" BE REPLACED BY "WESTERN COUNTRIES". CANADIAN REP SAID THAT HIS AUTHORITIES WISHED TO EMPHASIZE THE CRITICAL FOOD GRAIN SHORTAGE IN THE ALLIANCE BY REDUCING REPORTED HOLDINGS BY 25 PERCENT. HE ALSO SUGGESTED THE FOLLOWING MODIFICATIONS TO AC/287(H-7)-WP/6:

A. ADD FOLLOWING NEW PARA AFTER PARA 2, PAGE 2: BEGIN QUOTE. "IN CANADA, THE GOVERNMENT CONTROLLED WHEAT BOARD IS THE ONLY AGENCY PERMITTED TO BUY AND SELL WHEAT, AS A RESULT, CURRENT INVENTORIES ARE REASONABLY ACCURATE AND SALES TO FOREIGN MARKETS ARE LESS SUBJECT TO PRICE VARIATIONS. WHEAT HOLDINGS ARE LOWER THAN PREVIOUS YEARS, BUT NOT AS YET CRITICAL FROM THE NATIONAL STANDPOINT. THE LOWER HOLDINGS ARE AS A RESULT OF REDUCED YIELD DUE TO POOR GROWING CONDITIONS IN 1975 AND REDUCED PLANTING ACREAGES OVER THE LAST FEW YEARS". END QUOTE.

B. CHANGE PARA 6, PAGE 3 TO READ: BEGIN QUOTE. "AN

UNUSUALLY LONG AND SEVERE WINTER IN NORTH AMERICA DURING 1975/1976 IS EXPECTED TO DELAY THE OPENING OF NAVIGATION ON THE GREAT LAKES UNTIL LATE APRIL. HEAVY ICE JAMS HAVE RESTRICTED NAVIGATION BETWEEN MONTREAL AND QUEBEC CITY. IT IS ANTICIPATED
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THAT THE OPENING OF THE SEAWAY SYSTEM BETWEEN MONTREAL AND THE WELLAND CANAL WILL BE DELAYED UNTIL THE THIRD WEEK OF APRIL AND THUNDER BAY OPENING A WEEK LATER. THE OVERALL TRANSPORTATION SYSTEM FOR LARGE WHEAT SHIPMENTS HAS BEEN FURTHER HAMPERED BY EXTRAORDINARILY SEVERE COLD WEATHER AND RECORD BREAKING SNOW FALLS BOTH IN THE PRAIRIES AND IN EASTERN CANADA. THIS HAS HAMPERED THE MOVEMENT OF WHEAT BY RAIL FROM INTERIOR POINTS IN CANADA TO OPEN PORTS ON THE ATLANTIC COAST." END QUOTE.
US REP AGREED TO THE AMENDMENTS SUGGESTED BY FRG AND CANADIAN REPS.

7. US REP OPENED DISCUSSION ON THE TRANSPORT PROBLEM BY STATING THAT AC/287(H-7)-WP/7 HAD BEEN REVISED BY HLEPG REPS FROM US, UK AND CANADA TO STRESS THE EXAMINATION AND TESTING OF THE PREPARATORY STEPS AND PLANNING ACTIONS FOR A POSSIBLE REINFORCEMENT OF ALLIED COMMAND EUROPE. EOMMENT: WE WILL FORWARD AC/287(H-7)-WP/7(REVISED) BY SEPTTEL. END COMMENT.
CHAIRMAN POINTED OUT THAT THE REVISED TRANSPORTATION PROBLEM WAS COMPLICATED AND MIGHT GENERATE A NUMBER OF OTHER ACTIONS WHICH WOULD OVERLOAD THE WORK OF CEP. MOST OF THE OTHER REPS SUPPORTED THE US TRANSPORTATION PROBLEM IN ITS REVISED FORM SINCE IT WILL EXERCISE THE PLANNING ACTIONS AND PREPARATORY COORDINATION REQUIRED FOR THE RECEPTION OF REINFORCEMENTS FROM US, UK AND CANADA. CHAIRMAN SAID THAT IT WOULD BE ESSENTIAL FOR THOSE COUNTRIES PROVIDING REINFORCEMENTS TO FURNISH TIME-PHASED MILITARY REQUIREMENTS TO SUPPORT RECEPTION/ PLANNING PLAY. HE SAID THAT THIS WILL BE NECESSARY FOR RECEIVING NATIONS/MNC'S TO RECONCILE CIVIL AND MILITARY REQUIREMENTS AGAINST EXISTING CAPABILITIES. US REP SAID THAT HE WOULD PROVIDE INFORMATION ON TIME PHASED MILITARY REQUIREMENTS TO SUPPORT THE DEPLOYMENT OF TWO US DIVISIONS TO EUROPE. THE UK AND CANADIAN REPS ALSO AGREED TO PROVIDE SIMILAR INFORMATION ON THEIR REINFORCEMENTS. SHAPE REP (KALENDERIDIS) SAID THAT THE REFERENCE TO AFCENT IN AC/287(H-7)-WP/7(REVISED) SHOULD BE DELETED SINCE AFCENT WILL NOT BE PLAYING IN HILEX 7.

8. HLEPG AGREED TO HOLD THEIR NEXT MEETING AT NATO HQ SEPT 30-OCT 1. CHAIRMAN CLOSED MEETING BY STATING THAT HE WOULD SEND A MESSAGE OVER NATO-WIDE SUMMARIZING THE DECISIONS REACHED BY THE HLEPG. ACTION REQUESTED FROM WASHINGTON BY AUG 25: (A) DRAFT POLITICAL INCIDENTS INVOLVING JAPAN AND OTHER THIRD
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WORLD COUNTRIES, (B) AN OPENING NARRATIVE STATING US POLITICAL,

ECONOMIC, MILITARY PREPAREDNESS SITUATION AS OF THE START OF
THE EXERCISE, (C) INFORMATION ON TIME PHASED MILITARY REQUIRE-
MENTS TO SUPPORT THE TRANSPORT PROBLEM OF THE DEPLOYMENT OF
TWO US DIVISIONS TO EUROPE. THIS SUBMISSION SHOULD ALSO BE
ACCOMPANIED BY A DRAFT TRANSPORT INCIDENT LIST.
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